

**THE LOCAL PUBLIC SECTOR'S ROLE IN ACHIEVING DEVELOPMENT GOALS**  
**LPS COUNTRY SURVEY - PAGE 1**

**I. BASIC COUNTRY INFORMATION**

|       |   |           |
|-------|---|-----------|
| C1.1  | Country Name:                               | Benin     |
| C1.2  | Financial Year (2010 or 2010/11?):          | 2010      |
| C1.9  | National population:                        | 8,778,648 |
| C1.10 | Population density (pop per sq. km):        | 76        |
| C1.11 | Percent Urban Population                    | 39        |
| C2.1  | Administrative Tradition:                   | French    |
| C3.1  | Unitary or Federal Country:                 | Unitary   |
|       | Major Decentralization Reform (2000-2010)?: | Yes       |

**II. STRUCTURE OF THE PUBLIC SECTOR (MAIN LEVELS / TIERS / TYPES)**

| G1.1 | Name of subnational level / tier / type | Number of jurisdictions | Average population |
|------|---|-------------------------|--------------------|
| C.   | Central (national) government           | 1                       | 8,778,648          |
| 1.   | DEPARTEMENT                             | 12                      | 731,554            |
| 2.   | COMMUNE                                 | 77                      | 114,008            |
| 3.   | ...                                     |                         |                    |
| 4.   | ...                                     |                         |                    |

**III. ORGANIZATIONAL / GOVERNANCE STRUCTURE OF THE PUBLIC SECTOR**

|           | Subnational Level / Tier / Type  | 1.       | 2.  | 3.  | 4.  |
|-----------|--|----------|-----|-----|-----|
| <b>G1</b> | <b>Main features of local entities</b>   |          |     |     |     |
| G1.2      | Are local entities corporate bodies?   | No       | Yes | ... | ... |
| G1.4      | Do local entities have their own political leadership?                             | No       | Yes | ... | ... |
| G1.6      | Do local entities prepare/adopt/manage their own budgets?                          | No       | Yes | ... | ... |
| G1.7      | If G1.2 no, are local entities budgetary sub-units of the higher-level?            | Yes      | ... | ... | ... |
|           | If G1.7 yes, horizontal deconcentration or vertical deconcentration?               | Vertical | ... | ... | ... |
| G1.8      | If G1.2 no, are local entities non-budgetary sub-units of the higher-level?        | ...      | ... | ... | ... |
| <b>G2</b> | <b>Governance of local entities</b>  |          |     |     |     |
| G1.5      | If G1.4 yes, is the local political leadership (at least in part) locally elected? | ...      | Yes | ... | ... |
| G2.2      | If G1.5 yes, have elections been held in the past seven years?                     | ...      | Yes | ... | ... |
| G2.3      | Does the local political leadership include elected local councils?                | No       | Yes | ... | ... |
| G2.4      | If G2.3 no, is there a local advisory / supervisory council?                       | Yes      | ... | ... | ... |
| G2.5      | Is the local executive directly or indirectly elected?                             | No       | Yes | ... | ... |

**IV. (DE FACTO) ASSIGNMENT OF FUNCTIONS & EXPENDITURE RESPONSIBILITIES**

|            |  | Personnel | O&M | Supplies | Capital |
|------------|--|-----------|-----|----------|---------|
| <b>707</b> | <b>Health</b>  |           |     |          |         |
| F1.18      | Public health and outpatient services (7072,7074)        | C         | 2   | C        | C       |
| F1.19      | Hospital services (7073)                                 | C         | 2   | C        | C       |
| <b>709</b> | <b>Education</b>   |           |     |          |         |
| F1.22      | Pre-primary Education (70911)                            | C         | 2   | C        | 2       |
| F1.23      | Primary Education (70912)                                | C         | 2   | C        | 2       |
| F1.24      | Secondary Education (7092)                               | C         | C/2 | C        | C/2     |
| F1.25      | Vocational (postsecondary, nontertiary) Education (7093) | C         | C/2 | C        | C/2     |
| F1.26      | Tertiary Education (7094)                                | C         | C   | C        | C       |

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**V. BACKGROUND ON PUBLIC HEALTH AND EDUCATION EXPENDITURES (INCLUDING DEVELOPMENT ASSISTANCE)**

|       |  |            |
|-------|--|------------|
| C1.5  | Currency Name:                             | F CFA      |
| C1.6  | Currency Unit (e.g., thousands, millions): | Thousands  |
| C1.7  | Exchange Rate (US\$ 1 = X Local Currency)  | 500        |
| C1.8  | Gross Domestic Product                     | 3247980000 |
| Z5.9  | Actual spending or budget estimates?       | Actual     |
| ODA 1 | ODA spending included in public accounts?  | Yes        |

|       | ODA Spending by Sector (US\$ millions) | 2000 | 2005 | 2010        |
|-------|--|------|------|-------------|
| ODA 2 | Health Sector                          | N/A  | N/A  | 616,000.0   |
| ODA 3 | Education Sector                       | N/A  | N/A  | N/A         |
| ODA 4 | Total ODA (all sectors)                | N/A  | N/A  | 2,741,152.0 |

|       | ODA Modalities   | SWAp<br>(Yes/No) | Sector<br>Basket<br>(Yes/No) | Budget<br>Support<br>(Yes/No) | Local ODA<br>2010 (US\$<br>million) |
|-------|------------------|------------------|------------------------------|-------------------------------|-------------------------------------|
| ODA 5 | Health Sector    | Yes              | No                           | Yes                           | 616,000.0                           |
| ODA 6 | Education Sector | Yes              | No                           | Yes                           | NA                                  |

**VI. SECTORAL SPENDING: HEALTH EXPENDITURES (E707)**

|   | Subnational Level / Tier / Type                  | Pers.<br>Exp. | O&M<br>Exp.  | Supplies<br>Exp. | Capital<br>Exp. | Total<br>Exp. |
|---|--|---------------|--------------|------------------|-----------------|---------------|
| C | Central (Non-Local) Expenditures                 | 3,835,805.0   | 20,554,654.5 | 0.0              | 4,960,044.0     | 29,350,503.5  |
| D | Direct & Delegated Expenditures                  | 2,251,255.0   | 1,422,101.6  | 0.0              | 0.0             | 3,673,356.6   |
| 1 | DEPARTEMENT                                      | 3,099,369.0   | 0.0          | 0.0              | 0.0             | 3,099,369.0   |
| 2 | COMMUNE  | 0.0           | 3,098,893.0  | 0.0              | 308,000.0       | 3,406,893.0   |
| 3 | ...  |               |              |                  |                 |               |
| 4 | ...  |               |              |                  |                 |               |
|   | <b>Total Expenditures</b>                        | 9,186,429.0   | 25,075,649.1 | 0.0              | 5,268,044.0     | 39,530,122.1  |
|   | <b>Substantial central control over LPS Exp?</b> | Yes           | No           | Yes              | No              | Yes           |

**VII. SECTORAL SPENDING: EDUCATION (E709)**

|   | Subnational Level / Tier / Type                  | Pers.<br>Exp. | O&M<br>Exp.  | Supplies<br>Exp. | Capital<br>Exp. | Total<br>Exp. |
|---|--|---------------|--------------|------------------|-----------------|---------------|
| C | Central (Non-Local) Expenditures                 | 25,363,330.0  | 42,922,461.2 | 0.0              | 7,773,929.3     | 76,059,720.5  |
| D | Direct & Delegated Expenditures                  | 75,389,625.0  | 627,038.6    | 0.0              | 0.0             | 76,016,663.6  |
| 1 | DEPARTEMENT                                      | 2,119,474.0   | 0.0          | 0.0              | 0.0             | 2,119,474.0   |
| 2 | COMMUNE  | 0.0           | 1,495,000.0  | 0.0              | 4,417,500.0     | 5,912,500.0   |
| 3 | ...  |               |              |                  |                 |               |
| 4 | ...  |               |              |                  |                 |               |
|   | <b>Total Expenditures</b>                        | #####         | 45,044,499.8 | 0.0              | 12,191,429.3    | 160,108,358.1 |
|   | <b>Substantial central control over LPS Exp?</b> | Yes           | Yes          | Yes              | Yes             | Yes           |

**VIII. SECTORAL HUMAN RESOURCES / STAFFING LEVELS: HEALTH AND EDUCATION**

|   | Subnational Level / Tier / Type | Health<br>Sector | Education<br>Sector |
|---|---------------------------------|------------------|---------------------|
| C | Central Government Staff        | 1,358.0          | 2,648.0             |
| 1 | DEPARTEMENT                     | 4,422.0          | 553.0               |
| 2 | COMMUNE                         | 7,725.0          | 46,232.0            |
| 3 | ...                             | 0.0              | 0.0                 |
| 4 | ...                             | 0.0              | 0.0                 |
|   | <b>Total Sectoral Staff</b>     | 13,505.0         | 49,433.0            |

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**IX. POLITICAL INSTITUTIONS AT THE LOCAL LEVEL**

|      | <b>Subnational Level / Tier / Type</b>  | <b>1.</b> | <b>2.</b>     | <b>3.</b> | <b>4.</b> |
|------|---|-----------|---------------|-----------|-----------|
| C3.4 | The central government recognizes the principles of local autonomy and subsidiarity in law and in practice.                                     | No        | Yes           | ...       | ...       |
| C3.7 | Local government elections have been regularly held over the past 20 years.   | ...       | Yes           | ...       | ...       |
| P3.3 | Local political candidates are (s)electd at local level with little or no central party involvement.  | ...       | Yes           | ...       | ...       |
| P3.5 | The ruling national party does not have a dominant position in local elections; other parties control at least 25 percent of local governments. | ...       | Yes           | ...       | ...       |
| P4.2 | Local records and documents are required to be available (and are available) to the public.   | ...       | Yes           | ...       | ...       |
| P4.4 | Alternative participatory mechanisms (such as referendums) are used at local level.   | ...       | Mixed / Other | ...       | ...       |

**X. ADMINISTRATIVE INSTITUTIONS AT THE LOCAL LEVEL**

|             | <b>Subnational Level / Tier / Type</b>  | <b>1.</b> | <b>2.</b>     | <b>3.</b> | <b>4.</b> |
|-------------|---|-----------|---------------|-----------|-----------|
| A2.2        | Local jurisdictions engage in procurement of all infrastructure and goods/services needed to perform local functions.               | No        | No            | ...       | ...       |
| A3.4        | Local jurisdictions determine own staff structure and the number of local employees without requiring central approval.             | No        | Yes           | ...       | ...       |
| A3.5 / A3.6 | Local jurisdictions have the authority to set their own salary scales and allowances.   | No        | Mixed / Other | ...       | ...       |
| A3.7 / A3.8 | Local jurisdictions recruit, hire, promote, and fire their own employees.   | No        | Yes           | ...       | ...       |
| A4.4        | Heads of local service delivery units (such as schools and clinics) have a degree of managerial autonomy in administering services. | Yes       | Yes           | ...       | ...       |
| A4.5        | Local service delivery units (such as schools and clinics) have their own formal public oversight mechanisms.                       | Yes       | Yes           | ...       | ...       |

**XI. FISCAL INSTITUTIONS AT THE LOCAL LEVEL**

|       | <b>Subnational Level / Tier / Type</b>   | <b>1.</b> | <b>2.</b>     | <b>3.</b> | <b>4.</b> |
|-------|--|-----------|---------------|-----------|-----------|
| REV   | Local own source revenues exceed 20% of local expenditures.  | No        | Yes           | ...       | ...       |
| F2    | Local jurisdictions have at least one major revenue source over which it sets the tax base and/or tax rate.        | No        | Yes           | ...       | ...       |
| F3.1  | Size of intergovernmental transfer pool is determined by fixed rules.  | ...       | Yes           | ...       | ...       |
| F3.2  | Allocation of intergovernmental transfers is determined by rules or by transfer formulas.                          | ...       | Yes           | ...       | ...       |
| F3.3a | Intergovernmental transfers are provided in complete, timely and consistent manner.                                | ...       | Mixed / Other | ...       | ...       |
| F4.1  | Local entities generally have the right to borrow in their own name without obtaining specific central permission. | No        | No            | ...       | ...       |

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**XII. GLOBAL DEVELOPMENT OUTCOME INDICATORS**

|         | <b>Basic education outputs/outcomes</b>                               | <b>Outcomes<br/>2000</b> | <b>Outcomes<br/>2005</b> | <b>Outcomes<br/>2010</b> |
|---------|---|--------------------------|--------------------------|--------------------------|
| MDG 2.1 | Net enrolment ratio in primary education                              | 87.5                     | 77.1                     | 90.3                     |
| MDG 2.2 | Proportion of pupils starting grade 1 who reach last grade of primary | 41.3                     | 65.0                     | 64.1                     |
| MDG 2.3 | Literacy rate of 15-24 year-olds, women and men                       |                          |                          | 65.5                     |
| MDG 2.Z | Passing rate for primary school leaving exam                          |                          | 93.3                     | 67.0                     |

|         | <b>Public health outputs /outcomes</b>                      | <b>Outcomes<br/>2000</b> | <b>Outcomes<br/>2005</b> | <b>Outcomes<br/>2010</b> |
|---------|---|--------------------------|--------------------------|--------------------------|
| MDG 4.1 | Under-five mortality rate                                   | 139.7                    | 125.0                    | 108.8                    |
| MDG 4.2 | Infant mortality rate                                       | 86.6                     | 77.5                     | 69.5                     |
| MDG 4.3 | Proportion of 1 year-old children immunized against measles | 70.0                     | 61.1                     | 69.0                     |
| MDG 5.2 | Proportion of births attended by skilled health personnel   | 65.5                     | 74.0                     | 82.0                     |
| MDG 6.1 | HIV prevalence among population aged 15-49 years            | 1.4                      | 1.3                      | 1.2                      |
| MDG 6.6 | Incidence and death rates associated with malaria           | 12.7                     | 12.3                     | 16.2                     |

|         | <b>Other MDG outputs/outcomes</b>                                | <b>Outcomes<br/>2000</b> | <b>Outcomes<br/>2005</b> | <b>Outcomes<br/>2010</b> |
|---------|--|--------------------------|--------------------------|--------------------------|
| MDG 1.1 | Proportion of population below \$1 (PPP) per day                 |                          | 47.3                     | 51.6                     |
| MDG 7.8 | Proportion of population using an improved drinking water source | 57.1                     | 63.6                     | 75.0                     |

**XIII. PROFILE COMPLETION / CONTACT PERSON**

|                           |                               |
|---------------------------|-------------------------------|
| Contact person (name):    | MENOU Parfait                 |
| Email:                    |                               |
| Remarks about completion: | See source document in French |